

Number: 1001

Effective: January 19, 2016

Cancels: Resolution No. 2014-02

Prepared by: Christina Kramer, Outreach Manager

Approved by: Authority Board

Resolution No. 2016-04

POL-1001 TRANSIT ADVERTISING POLICY

1.0 PURPOSE:

- 1.1 Mason County Public Transportation Benefit Area, doing business as Mason Transit Authority. Mason Transit Authority (MTA) operates one of the most unique and innovative bus systems in the nation. The transit system is a vital component of the broad spectrum of public services provided in Mason County. MTA's transit advertising program is intended to generate revenue to support the transit system.
- 1.2 Advertising as Revenue Source. MTA's operations are funded by a combination of federal, state and local funds, including grants and taxes, as well as fare box revenue. Advertising revenues may be an important additional source of revenue that supports transit operations. The agency's fundamental purpose in accepting transit advertising is to generate revenue to augment the operating budget.

An advertising program shall only be implemented when the benefits to the agency outweigh the potential costs or burdens.

The primary purpose of the transit system is to provide safe and efficient public transportation within its service area. Consistent with this purpose, the agency places great importance on maintaining secure, safe, comfortable and convenient Transit Facilities and Transit Vehicles in order to, among other things, be consistent with the provision of effective and reliable public transportation, retain existing riders, and attract new users of public transit services. To generate additional revenue while also accomplishing the primary objectives of transit operations, MTA will accept advertising on or in its Transit Facilities, Transit Vehicles and Transit Publications (i.e. website, system schedules, brochures, social media, rider's guide, outreach materials, electronic signage and other resources at the discretion of the Outreach Manager) only if such advertising complies with this Advertising Policy.

1.3 <u>Limited Public Forum Status</u>. The agency's acceptance of transit advertising does not provide or create a general public forum for expressive activities. In keeping with its proprietary function as a provider of public transportation, the agency does not intend its acceptance of transit advertising to convert its Transit

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Vehicles or Transit Facilities into open public forums for public discourse and debate. Rather, as noted, the fundamental purpose and intent is to accept advertising as an additional means of generating revenue to support its transit operations. In furtherance of that discreet and limited objective, the agency retains strict control over the nature of the ads accepted for posting on or in its Transit Vehicles and Transit Facilities and maintains its advertising space as a limited public forum.

Certain types of advertisements can potentially interfere with the program's primary purpose of generating revenue to benefit the transit system. This policy advances the advertising program's revenue-generating objective by prohibiting advertisements that could detract from that goal by creating substantial controversy, interfering with and diverting resources from transit operations, and/or posing significant risks of harm, inconvenience, or annoyance to transit passengers, operators and vehicles. Such advertisements create an environment that is not conducive to achieving increased revenue for the benefit of the transit system or to preserving and enhancing the security, safety, comfort and convenience of its operations. The viewpoint neutral restrictions in this policy thus foster the maintenance of a professional advertising environment that maximizes advertising revenue.

This policy is intended to provide clear guidance as to the types of advertisements that will allow MTA to generate revenue and enhance transit operations by fulfilling the following goals and objectives:

- Maximizing advertising revenue;
- Preventing the appearance of favoritism by MTA;
- Preventing the risk of imposing demeaning or disparaging views on a captive audience;
- Maintaining a position of neutrality on controversial issues;
- Preserving the marketing potential of the advertising space by avoiding content that the community could view as demeaning, disparaging, objectionable, inappropriate or harmful to members of the public generally or to minors in particular;
- Maximizing ridership;
- Avoiding claims of discrimination and maintaining a non-discriminatory environment for riders;

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 Preventing any harm or abuse that may result from running demeaning, disparaging or objectionable advertisements;

 Reducing the diversion of resources from transit operations that are caused by demeaning, disparaging, objectionable, inappropriate or harmful advertisements.

Mason Transit Authority's Transit Facilities and Transit Vehicles are a limited public forum and, as such, MTA will accept only that advertising that falls within the categories of acceptable advertising specified in this viewpoint neutral policy and that satisfies all other access requirements and restrictions provided herein.

MTA reserves the right to suspend, modify or revoke the application of any of the standards in this Policy as it deems necessary to comply with legal mandates, to accommodate its primary transportation function, or to fulfill the goals and objectives identified above. All of the provisions in this Policy shall be deemed severable.

- 1.4 <u>Application of Policy</u>. This Transit Advertising Policy applies to the posting of all new advertisements on or in Transit Facilities, Transit Vehicles and Transit Publications on or after the Effective Date.
- 1.5 <u>Disclaimer of Endorsement</u>. MTA's acceptance of an advertisement does not constitute express or implied endorsement of the content or message of the advertisement, including any person, organization, products, services, information or viewpoints contained therein, or of the advertisement sponsor itself. This endorsement disclaimer extends to and includes content that may be found via internet addresses, quick response (QR) codes, and telephone numbers that may appear in posted ads and that direct viewers to external sources of information.

2.0 **DEFINITIONS**:

- 2.1 <u>Transit Facilities</u>. Transit Facilities include the Shelton base of operations, Belfair sub-station, bus stops, bus shelters/benches, and Transit-Community Center.
- 2.2 <u>Transit Vehicles</u>. Transit Vehicles include all transit passenger buses and passenger vans.

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2.3 <u>Transit Publications</u>. Transit Publications include but are not limited to all Outreach materials, website, brochures, transit system schedules, riders' guide, electronic signage and social media.

2.4 Government Entity. This means any public entity created by government action.

3.0 POLICIES:

- 3.1 <u>Permitted Advertising Content</u>: The following classes of advertising are authorized on or in Transit Facilities, Transit Vehicles and Transit Publications:
 - 3.1.1 <u>General Allowance for Advertising</u>. Advertising that does not include any material that qualifies as Prohibited Advertising under Subsection 3.2 of this Advertising Policy.
 - 3.1.2 <u>Mason Transit Authority Advertising</u>. MTA has the right to display advertising sponsored by MTA to promote the Transit System or any of the functions or programs carried out by the transit agency. Paid advertising and/or public service announcements shall not take priority over MTA sponsored advertising needs.
 - 3.1.2.1 MTA advertising includes that which promotes of use of the Transit-Community Center. If a MTA tenant or user is hosting an event or program at the Transit-Community Center and MTA determines their event or program advertisement provides an inkind value in promoting use of the Transit-Community Center then MTA may determine on a case-by-case basis to provide advertising space at no charge.
 - 3.1.3 <u>Commercial and Promotional Advertising</u>. Commercial and promotional advertising primarily promotes the sale, lease, rental, distribution, or availability of goods, services, entertainment, events, programs, transactions, donations, products or property (real or personal) for commercial or noncommercial purposes or more generally promotes an entity that engages in such activities.
 - 3.1.4 <u>Public Service Announcement (PSA)</u>. Any advertisement for which no charge is made and is an informational announcement sponsored by a

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not-for-profit organization or government entity that is directed to the general public, or significant segment of the public, that does not promote purchase of goods or services of any kind.

- 3.2 <u>Prohibited Advertising Content</u>: Advertising is prohibited on or in Transit Facilities, Transit Vehicles and Transit Publications if it includes any of the following content:
 - 3.2.1 <u>Political Campaign Speech</u>. Advertising that promotes, or opposes a political party, the election of any candidate or group of candidates for federal, state or local government offices, or initiatives, referendums or other ballot measures.
 - 3.2.2 <u>Prohibited Products, Services or Activities</u>. Any advertising that (i) promotes or depicts the sale, rental, or use of, participation in, or images of the following products, services or activities; or (ii) that uses brand names, trademarks, slogans or other material that are identifiable with such products, services or activities:
 - (a) <u>Tobacco</u>. Tobacco products, including but not limited to cigarettes, cigars, and smokeless (e.g., chewing) tobacco;
 - (b) <u>Marijuana</u>. Marijuana/Cannabis products, including but not limited to any medical or recreational cannabis items.
 - (c) Alcohol. Beer, wine, distilled spirits or any alcoholic beverage licensed and regulated under Washington law, however, this prohibition shall not prohibit advertising that includes the name of a restaurant that is open to minors;
 - (d) <u>Firearms</u>. Firearms, ammunition or other firearms-related products.
 - (e) Adult/ Mature Rated Films, Television or Video Games. Adult films rated "X" or "NC-17", television rated "MA" or video games rated "A" or "M";

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(f) Adult Entertainment Facilities. Adult book stores, adult video stores, nude dance clubs and other adult entertainment establishments;

- (g) <u>Other Adult Services</u>. Adult telephone services, adult internet sites and escort services.
- 3.2.3 <u>Sexual and/or Excretory Subject Matter</u>. Any advertising that contains or involves any material that describes, depicts or represents sexual or excretory organs or activities in a way:
 - (a) that the average adult person, applying contemporary community standards, would find, when considered as a whole, appeals to the prurient interest; or
 - (b) which is patently offensive to contemporary standards in the adult community as a whole with respect to what is suitable material for minors to see; or
 - (c) that depicts, or reasonably appears to depict, a person exhibiting his or her sexual or excretory organs or engaging in sexual or excretory activities.

For purposes of this subsection, "sexual or excretory organs" shall mean and include the male or female pubic area, anus, buttocks, genitalia, or any portion of the areola or nipple of the female breast and "sexual or excretory activities" shall mean and include actual or simulated sex acts of every nature (including but not limited to touching of one's own or another's clothed or unclothed sexual or excretory organs), urination and defecation.

- 3.2.4 <u>False or Misleading</u>. Any material that is or that the sponsor reasonably should have known is false, fraudulent, misleading, deceptive or would constitute a tort of defamation or invasion of privacy.
- 3.2.5 <u>Copyright, Trademark or Otherwise Unlawful</u>. Advertising that contains any material that is an infringement of copyright, trademark or service mark, or is otherwise unlawful or illegal.

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- 3.2.6 <u>Illegal Activity</u>. Any advertising that promotes any activity or product that is illegal under federal, state or local law, or order of any court of competent jurisdiction.
- 3.2.7 <u>Profanity and Violence</u>. Advertising that contains any profane language, or portrays images or descriptions of graphic violence, including dead, mutilated or disfigured human beings or animals, the act of killing, mutilating or disfiguring human beings or animals, or intentional infliction of pain or violent action towards or upon a person or animal.
- 3.2.8 <u>Demeaning or Disparaging</u>. Advertising that contains material that demeans or disparages an individual, group of individuals or entity. For purposes of determining whether an advertisement contains such material, MTA will determine whether a reasonably prudent person, knowledgeable of the MTA's ridership and using prevailing community standards, would believe that the advertisement contains material that ridicules or mocks, is abusive or hostile to, or debases the dignity or stature of any individual, group of individuals or entity.
- 3.2.9 <u>Harmful or Disruptive to Transit System</u>. Advertising determined to be inconsistent with the Vision and Mission of Mason Transit Authority or which is likely to harm MTA's ability to carry out a reasonable program of transit advertising. Advertising that contains material that is so objectionable as to be reasonably foreseeable that it will result in harm to, disruption of or interference with the transportation system. For purposes of determining whether an advertisement contains such material, MTA will determine whether a reasonably prudent person, knowledgeable of the MTA's ridership and using prevailing community standards, would believe that the material is so objectionable that it is reasonably foreseeable that it will result in harm to, disruption of or interference with the transportation system.
- 3.2.10 <u>Lights, Noise and Special Effects</u>. Flashing lights, sound makers, mirrors or other special effects that interfere with the safe operation of the bus or the safety of bus riders, drivers of other vehicles or the public at large.

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- 3.2.11 <u>Unsafe Transit Behavior</u>. Any advertisement that encourages or depicts unsafe behavior with respect to transit-related activities, such as non-use of normal safety precautions in awaiting, boarding, riding upon or debarking from transit vehicles.
- 3.2.12 <u>Disruptive to Transit Safety</u>. No advertisement or sign on or in any Transit Facility or Transit Vehicle shall display any word, phrase, symbol or character which, based on empirical evidence, creates a safety hazard or likely to interfere with, mislead or distract drivers, traffic or pedestrians, or conflict with any traffic control device.

3.3 Additional Requirements:

3.3.1 Sponsor Attribution and Contact Information. Any advertising in which the identity of the sponsor is not readily and unambiguously identifiable must include the following phrase to identify the sponsor in clearly visible letters (no smaller than 72 point type for exteriors and 24 point type for interiors):

Advertisement Paid For By $_$	
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"Teaser ads" that do not identify the sponsor will, however, be allowed so long as a similar number of follow up advertisements are posted within eight weeks of the initial teaser ads that do identify the sponsor of those initial ads.

- 3.3.2 MTA may, at its discretion, contract with private vendors to manage and operate advertising programs. Preference shall be given to vendors with demonstrated successful experience in transit and public sector advertising.
- **4.0 RESPONSIBILITIES:** The Outreach Manager and General Manager are responsible for the implementation of this Transit Advertising Policy.

5.0 PROCEDURES:

Action By: Action:

Transit Advertising 4.1 All proposed transit advertising must be submitted to

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Action By: Contractor

Action:

the Transit Advertising Contractor for initial compliance review. The Transit Advertising Contractor will perform a preliminary evaluation of the submission to assess its compliance with this policy. If, during its preliminary review of a proposed advertisement, the Transit Advertising Contractor is unable to make a compliance determination, it will forward the submission to the Outreach Manager for further evaluation. The Transit Advertising Contractor may at any time discuss with the entity proposing the advertisement one or more revisions to an advertisement, which, if undertaken, would bring the advertisement into conformity with this Advertising Policy. The Transit Advertising Contractor will immediately remove any advertisement that the agency at any time directs it to remove.

Outreach Manager

4.2 The Outreach Manager will review the proposed advertisement for compliance with the guidelines set forth in this policy and will direct the Transit Advertising Contractor as to whether the proposed advertisement will be accepted. In the discretion of the Outreach Manager, any proposed transit advertising may be submitted to the General Manager for review.

General Manager

4.3 The General Manager shall conduct a final review of proposed advertising at the request of the Outreach Manager. The decision of the General Manager to approve or reject any proposed advertising shall be final.

Outreach Manager and General Manager

4.4

The Outreach Manager or the General Manager may consult with other appropriate agency employees, including the agency's legal counsel, at any time during the review process.

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